

CREDAI's

Pre-Budget Recommendation 2015-16

Direct Tax



Part I – Revenue Impacting Aspects





Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment			
Income-	Income-tax Act, 1961						
Section 4: r.w.s. 2(47) (in case of Joint Development Agreements ('JDA')-Point of accrual of capital gains) Section 28 (in case of JDA - Point of accrual of business income)	include, inter alia, transaction of allowing possession of immovable property under a contract referred to in section 53A of the Transfer of Property Act, 1882. • Section 28 enumerates the income which would be liable to tax as 'Income from Business/Profession'.	 Under a JDA, significant uncertainty exists on the point of accrual of capital gains in the hands of the land owner. Recently, there have been certain Tribunal decisions that have held to the effect that the capital gain accrues at the time of entering the JDA, issuing the General Power of Attorney to the developer and giving the possession of the land. In cases involving sharing of revenue/constructed area with the land owner, the land owner is taxed at the time of entering JDA etc., as stated above, whereas he does not have any cash flow to pay the amount of taxes based thereon. 	 Suitable amendments be brought in Sections 45, 2(47) and 28 so as to provide that in a JDA wherein the land owner is to be given revenue constructed area share, the same shall be taxed at the time such revenue accrues to the developer and payable to the land owner or the possession of constructed area is handed over to the land owner, as the case may be. The above principles should thus be applied irrespective of whether the land owner owns the land as capital asset or business asset. 	 JDA has evolved as an efficient and effective model for real estate developers to conduct real estate development projects in a faster and cost effective way. On the other hand, it also provides the required flexibility to the land owner of reaping benefits of developmental appreciation in value of the property, without full-fledged involvement in the construction activities. This creates a win-win situation and helps the real estate developmental activity happen at a much faster rate, which helps meeting the trailing supply to the real estate demand in the country. It will also contribute in achieving the government's vision of 'Housing for All by 2022'. In order to bring in certainty to real estate taxpayers, and to not have the land owners put in undue hardships of requiring to pay large taxes without there being any cash flows 			



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				available; these amendments will provide the much required relief and will proliferate the pace of real estate development.
				• It will also avoid enormous amount of litigation between the taxpayers and the government and create goodwill for the pro-active approach taken by the government.
				• The amendment, if brought in, shall be neutral for the government, except the timing difference; the impact whereof will be offset by the huge cost saving that it will have in avoiding the litigation on that front as stated above.
JDA considered as an Association of Persons ('AOP')	 Defines 'person' to include an AOP AOP is not separately defined in the Income-tax Act, 1961; The interpretation of the term 'AOP' is based on the principles laid down by the decisions of courts and tribunals 	 Currently, there does not exist any provision to specifically govern the taxation of JDAs Varied tax positions are taken by Revenue Authorities in respect of JDA in the hands of both the parties concerned (i.e. Developer and Land Owner), including treating the JDA as an AOP. 	 It is recommended that a clarificatory amendment be made to provide that a JDA will not be regarded as an AOP. It is recommended that suitable instructions/guidelines/rules be issued for the tax treatment of JDAs after obtaining the comments from the stakeholders. 	• JDA is a win-win model for land owners and developers to conduct development in an effective and faster manner; which helps the country narrow the demand-supply gap in real estate in a swift manner. It will also contribute in achieving the government's vision of 'Housing for All by 2022'.
		Most of the times, such uncertainty in tax position and		• Recent tax uncertainties in JDA transactions has been a deterrent for the parties to enter into such



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		also multiple levies of taxes result in an increase in the price of the residential unit for the ultimate buyer.		transactions, which has, inter alia, impacted the overall pace of real estate development in the country; further impacting to the trailing supply against the increasing demand thereof; • Thus, providing clarity in the fiscal law on the JDA transactions can go a long way in the pickup of real estate developmental activities through the JDA structure and provide the much required supply thereof to meet the increasing demand.
Deemed taxation based on stamp duty valuation for business assets	• Section 43CA, inserted by the Finance Act, 2013 (on lines as section 50C) provides for considering the stamp duty valuation as full value of consideration for transfer of immoveable asset, other than a capital asset.	 Section 43CA (like section 50C) is similar to section 52(2) withdrawn earlier due to Supreme Court decision in KP Varghese case (131 ITR 597); Section 43CA applies to real estate developers in respect of the properties sold in the course of business; Given the recent difficult economic conditions, the stocks have piled up to an all time high, due to which the real estate developers sell them at prices 	 It is recommended that the applicability of provisions of section 43CA should be done away with in case of real estate developers. Any suspected understatement of consideration should be tackled by investigation mechanism and not by such an amendment. Alternatively, section 43CA (as well as section 50C) should not be made applicable in certain situations like distress sale arising on sale by bank to recover its dues or for any other reason as is proved by the assessee 	 Guideline value is not fixed in a scientific manner by the State Government authorities. Guideline value is fixed for a particular survey number or division number encompassing several properties whose market value can never be the same. Guideline value is periodically increased in some States even though there is no corresponding increase in the market value.



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		which may be below the concerned stamp duty prices; • The developers are thus required to pay taxes on notional difference, being the amount they have not actually earned/received; • The concept of real income thus gets affected and business income gets computed on basis of notional figure. • Unlike section 50C, there is no alternate provision for valuation reference in case the stamp duty valuation is not acceptable to the assessee for whatever reason	before the tax authorities, and there should be provision for reference to the Valuation Officer in case the assessee claims that the stamp duty valuation exceeds the fair market value of the property.	 On the other hand, the property prices react to various factors like demand, supply, market (primary / secondary), locality, surrounding, in-house amenities, etc. Therefore, it is unfair to decide taxability with respect to stamp duty value where property is held as stock-in-trade. The price of different units of the same property also varies due to various factors like available view, wind direction, spiritual beliefs etc. These factors are not adequately considered in Stamp Duty valuation. Therefore, a developer may take a call to follow differential pricing as long as he is making profits in totality. Even under Chapter XXC, guideline value never influenced the decision to purchase any property as the Appropriate Authority always appreciated that market value is different from guideline value. Guideline value is one of the indicative factors but not



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Section 43CA/50C r.w.s. 56(2)(vii)(b) Double Taxation	 Section 43CA/50C provides for taxation based on stamp duty valuation, where the actual consideration is lower than that; in cases of business/capital assets; Section 56(2)(vii)(b) provides, inter alia, that where an individual/HUF receives any immoveable property for a consideration less than the stamp duty valuation, then the difference will be taxable in his/its hands. 	• In case of sale of immoveable property in an arm's length transaction, which happens to be below the stamp duty valuation (for various reasons); there will be double taxation in respect of the same amount on the same transaction in the same year — firstly, in the hands of real estate developer/other seller and secondly, in the hands of the individual/HUF purchaser.	• Suitable amendment should be brought in section 56(2)(vii)(b) to exclude its applicability in the cases of immoveable property to which the provisions of section 50C/43CA are applicable.	conclusive as to the fair market value of a property. Reference to Valuation Officer and the value so estimated, even if provided for, can be subject matter of prolonged litigation without ultimate increase in revenue. The taxation based on the stamp duty valuation is a presumptive taxation, and taxing two persons in respect of the same causes undue hardships to the assessees. This amendment will avoid taxing two persons in respect of the same amount in the same transaction for the same year.
Section 35AD Inclusion of all housing projects,	Section 35AD provides for investment linked incentives, inter alia, for notified slum redevelopment or re-habilitation projects and affordable housing projects.	Though deduction/weighted deduction is allowed on the capital expenditure on redevelopment/affordable housing projects; the developers do not get any large benefit as	 A weighted deduction of 150% on cost of land should be allowed to notified redevelopment projects and affordable housing projects. Specific provisions should be made for allowance of benefit to the 	• In view of the housing shortage in the country and the mission of 'Housing for All by 2022', the allowance of weighted deduction of land cost will provide the required incentive to the developers (as the



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weighted deduction on land cost and other suggestions	Moreover, for notified affordable housing projects, a weighted deduction of 150% of the capital expenditure is allowed.	they do not incur any major capital expenditure, because the entire land and construction costs is on revenue account for them. • No specific provision exist in Section 35AD for allowance of claim to amalgamated/demerged company or transferee company, in case of amalgamation/demerger/transfer before the project is completed.	amalgamated/resulting company in case of amalgamation/demerger, as well as to the transferee company in case the project is transferred before completion (to the extent of cost incurred by the transferor company).	basic land cost is even otherwise tax deductible) and consequently, boost to the proliferation of housing activity in the country. • In cases of merger/hive-off or transfer of eligible projects, the succeeding company should not lose the benefit.
Section 194IA	 Introduced vide Finance Act, 2013 requiring TDS by the transferee of an immovable property, on consideration exceeding INR 50 lacs for such immoveable property, out of the amount credited/paid to the transferor. Such transferee is not required to obtain Tax Deduction Account Number The TDS Certificate is required to be issued in Form 16B in manual form 	 Real estate developers sell immoveable property in the routine course of their business and the buyers thereof are predominantly individuals who do not have the knowledge, wherewithal and infrastructure to deduct tax at source and conduct the required compliances; The issuance of TDS Certificate in Form 16B is to be manual and is difficult to collate and obtain the credit. It locks the cash flow of already cash starved developers sitting on stockpiles and incurring losses. 	The provisions of section 194IA should be done away with in case of sale of properties by real estate developers	 Will save the real estate developers of the cash outflow on account of the TDS, in this difficult times; coupled with the aspects of administrative difficulties as stated below. Will relieve assessees of the administrative hassles of obtaining and collating manual TDS Certificates and producing the same before the tax authorities along with proof of payment, so as to get the credit thereof. Drastic administrative work of the tax authorities will be saved, in terms of verifying the manual tax deduction and payment thereof of



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				so many customers with voluminous transactions. • The country has come a long way in establishing and streamlining the online system of payment of taxes and related compliances; and this will avoid taking us back to the mammoth tasks required to be conducted with respect to TDS in the manual era. • In any case, the exchequer is not be impacted as the developers have the PAN and conduct the require compliances including filing of return of income and payment of taxes as applicable.
Section 14A of the Act & Rule 8D of Income Tax Rules, 1962 Expenditure in relation to income not includible in total income	Section 14A provides for disallowance of expenditure incurred in relation to income which does not form part of the total income of the assessee (i.e. exempt income).	 In case of a real estate company, multiple projects are carried out through SPVs which are held by an Investment company. In a situation of a closely held Investment company it is common knowledge that the administrative expenses are nominal as compared to the value of the investments. 	 It is recommended that no disallowance of interest and administrative expenditure should be made in the case of real estate holding/investment companies. If at all disallowance has to be made, then there should be a cap of a maximum of 5% of the total administrative expenditure of such company or the amount of exempt 	 The real estate developers are required to enter different kinds of arrangement with different land owners to carry out the real estate development thereon. Also, the investors generally analyze and invest in specific projects rather than the entity. Due to the above, the real estate developers are required to have separate legal/tax entities as Special



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		 In such cases, the amount to be disallowed under the formula far exceeds the total expenses. In case of a real estate holding/investment company, the SPVs held by such companies are funded out of borrowed funds. The investment/holding company incurs significant amount of interest cost and the same is being disallowed by the tax authorities citing that the said funds have been invested in equity earning dividends which is an exempt source. No exemption to recipient though income is received after payment of Dividend Distribution Tax. 	income actually earned/received, whichever is lower • Further, what constitutes administrative expenditure needs to be defined to include only such expenses which have relevance to the activity of investment and earning income thereon.	Purpose Vehicles ('SPVs') for each project/group of projects. In cases where such investments are made through the company structure, the provisions of section 14A are applied in case of the holding/investing company, which invests in the project companies; and disallowances therein are made though the monies are used for the purpose of conducting the real estate construction and development project. The above causes undue hardships to the real estate developers though the monies are used for the business i.e. real estate projects, but the multi-company structure is required due to specific requirements of the business. In any case, the income distribution company pays the dividend distribution tax/buyback tax, apart from the corporate tax; and therefore, there is no tax leakage. Such disallowance therefore, leads to a kind of double taxation and hence, should not be made.



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Section 72A	 Section 72A allows carry forward and set off of business losses of the amalgamating company in the hands of amalgamated company, subject to certain conditions. The section applies only to a company owning, inter alia, an 'industrial undertaking'. There are other conditions required to be fulfilled by the amalgamating company and amalgamated company, provided in section 72A (2) (like losses/depreciation being unabsorbed for at least three years and holding assets on the amalgamation date upto ¾ of the book value of fixed assets held two years prior to the said date); so as to have the amalgamated company entitled for carry forward and set off of loss of the amalgamating company. On the other hand, for a demerger, there are no such conditions required above; which is in the spirit of freely 	 There is an apprehension among the real estate developers as to whether real estate qualifies as "industrial undertaking". This has posed major hurdle for consolidation in this sector. Again, the conditions of section 72A (2), which apply only to amalgamation (and not demerger), restricts consolidation of businesses, which can otherwise improve industry performance and can help revive the sector. 	• In order to overcome these genuine difficulties in case of amalgamation, and to allow tax neutral consolidation of businesses by way of merger/amalgamations subject to fulfillment of other specific conditions of the Act; it is suggested to extend the provisions of section 72A to cases of amalgamations across businesses, and do away with the conditions of section 72A (2); so as to have it in line with the corresponding provisions of demerger.	These amendments will help allow tax neutral mergers/amalgamations across industry and businesses, which can help boosting the performance through consolidations and help improve the slowed-down economic conditions in the country.



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	allowing tax neutral restructuring and hiving off of businesses.			
Section 22	 Provides for taxation of house property owned on the Annual Letting Value ('ALV'), on notional basis, even if no rent is actually received; Such provisions are not applicable to property occupied for the purpose of any business carried on by the assessee; 	 The Honourable Delhi High Court has, in the case of CIT vs. Ansal Housing Finance and Leasing Co. Ltd. (2013) 354 ITR 180, upheld the view the ALV in respect of the unsold flats held by the real estate developers is liable to tax on notional basis under the head 'Income from House Property', though no rent is actually earned/received. Such unsold flats are not considered to have been occupied by the assessee for the purpose of business carried by him 	• It is suggested that calrificatory amendment be made to provide that tax on notional basis shall not be levied on the flats/premises held by real estate developers as stock in trade in the course of their businesses.	 The real estate developers construct flats in the course of their business and all of them do not get sold in one stroke or in one year; They are thus required to hold, though they do not want to, till the time they eventually find buyers for the same; Taxing on notional basis to real estate developer in respect of ALV of such unsold flats required to be held in the course of business; is not within the spirit and the intention of law to tax notional income on stock held in the ordinary course of business.
Provisions ro	elating to 'Business Trust' i.e. Real	Estate Investment Trust (REIT) an	d Infrastructure Investment Trust (In	VIT)
Section 2(42A) Period of holding of REIT/InvIT units to	• Section 2(42A) defining 'short term capital asset' is amended by Finance Act, 2014 to increase the holding period of unlisted securities and units (other than of equity oriented fund) to	• The said amendment to section 2(42A) also extends the holding period of REIT/InvIT units to 36 months, so as to qualify as 'long term capital asset'	• Suitable modifications should be made to the amendment to section 2(42A) so as allow a period of 12 months for REIT/InvIT units to qualify as long term capital asset, in place of 36 months	• The very idea of having compulsory listing of REIT/InvIT is to create liquidity to encourage mobilizing small savings into the real estate/infrastructure sector. A larger holding periodicity to qualify as



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qualify as long term capital asset	qualify as long term capital asset, from 12 months to 36 months.			long term capital asset can discourage investors thereby impacting the very success of REIT/InvIT.
				• As the REIT/InvIT units are to be mandatorily listed, and the other benefits of listed equity shares are extended to be given to REIT/InvIT units by way of amendments to other relevant sections, this benefit of holding of 12 months period to qualify as 'long term capital asset' should also be provided for REIT/InvIT units.
				• The said impact of amendment to units of REIT/InvIT seems to be unintentional as the REIT/InvIT units, to be mandatorily listed, are otherwise extended the same benefits as those of listed equity shares.
Section 10(38) and 111A Tax on sponsor of REIT/InvIT	• The benefits of exemption on long term capital gains and concessional rate of tax for short term capital gains on transfer of units of REIT/InvIT have not been extended to the transfer of	 The transfer of units of REIT/InvIT is otherwise exempt/chargeable to concessional rate of tax. However, the units received in exchange of shares of the SPV lose this benefit completely i.e. 	• Appropriate amendment should be made so as only to tax the market value of the property as on the date of transfer to REIT in exchange of units, and not the appreciation in the value thereafter.	• The gain accruing on account of appreciation in the market value after transfer to REIT and listing of REIT units should be treated on the same footing as any other investment in REIT units and should not be taxed.



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on exchanged units	units received in exchange of shares of SPV. • However, such taxation on exchanged units would also happen on the portion of the appreciation post the exchange of shares of SPV for units of REIT. For example, if the cost of shares of SPV is INR 10 and the fair value thereof on date of transfer to REIT is INR 50 (gain INR 40), and the REIT units are ultimately sold for 80 (gain INR 70), then the entire gain of INR 70 would	including that portion of the appreciation which happens post the listing of the units.	For example, if the cost of shares of SPV is INR 10 and the fair value thereof on date of transfer to REIT is INR 50 (gain INR 40), and the REIT units are ultimately sold for 80 (gain INR 70), then only INR 40 should be taxed and the balance gain of INR 30 (accrued post transfer to REIT and listing of units) should not be taxed.	
Section 47(xvii)	Transfer of shares of the Special Purpose Vehicle (SPV) in exchange of units of REIT/InvIT shall not be taxable at the time of such exchange (such taxation deferred till the time of transfer of such units)	 Similar amendments not provided for transfer of the concerned asset directly to the REIT/InvIT This can lead to taxation at the time of exchange of property against units, while there is no cash flow available. It can also lead to avoidable litigation. 	Suitable amendments should be introduced so as to exempt the transfer of asset directly to the REIT /InvIT from tax, at the time of such exchange.	 REIT/InvIT can hold the asset or through the shares of the SPV, in accordance with the concerned SEBI Regulations. Providing for specific tax exemption for one mode of holding (shares of SPV) and not for other (holding of asset directly) creates an uneven treatment between the two, and takes away flexibility provided under the SEBI Regulations. Therefore, the fiscal provisions should extend a level playing field





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Section Section 79 Non- allowance of carry forward and set off of losses in case of transfer of shares of closely held companies	Section 79 denies carry forward of losses in case of transfer of more than 51% shares of company in which public are not substantially interested.	• Where more than 51% shares of the closely held SPV are transferred to REIT/InvIT in exchange of units, the losses of the SPV will become disentitled to be carried forward and set-off.	• Section 79 should be appropriately amended so as not to apply its provisions in case of transfer of shares of SPV to a REIT/InvIT.	 to both forms of holding allowed under the SEBI Regulations. As the entitlement to set off past years losses reduces the tax burden, it is as good as cash flow of the tax involved therein for business; This therefore becomes an important consideration for businesses to decide on whether to float a REIT/InvIT and the lapse of losses can hamper the proliferation of REITs/InvITs Also, since the transfer of assets to REIT/InvIT is based on the regulatory/fiscal convenience provided by the government to mobilize savings and provide
				liquidity to debt laden and cash strapped developers; the same is clearly outside the objective with which section 79 was introduced viz. to discourage trading of private companies with tax losses.



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Section 71B	Provides for carry forward and set off of losses under the head 'Income from House Property'	 In case of REIT, the leased commercial property may have huge tax losses under the head 'House Property', which can be set off only against income under that head in ensuing years. If the leased commercial property is transferred to the REIT, then the SPV/sponsor may not be able to offset such losses as the income flow would go to the REIT. 	 Suitable amendments should be made so as to allow set-off of loss under the head 'House Property' against other incomes, to the entity which has transferred the leased commercial property to the REIT, to the extent the loss relates to such property. Alternatively, the REIT should be allowed to absorb the REIT property related losses from the transferring entity and setoff the same against the REIT's future incomes. 	 As the entitlement to set off past years losses reduces the tax burden, it is as good as cash flow of the tax involved therein for business. This therefore becomes an important consideration for businesses to decide on whether to float a REIT and the inability to offset losses can hamper the proliferation of REITs. These amendments can provide tax neutrality even with respect to losses relating to assets transferred to REIT, thus removing the fiscal blockages for the REITs to thrive.
Section 47		• If the REIT/InvIT could not be listed for any reason, then the registration certificate needs to be surrendered and the asset/shares of SPV may have to be transferred back to the sponsor/SPV, which can entail tax as well as avoidable litigation	 Suitable provisions should be made so as to exempt the transfer of asset/shares of SPV back to the sponsor/SPV from whom it was earlier transferred to the REIT/InvIT, on account of inability to list the REIT/InvIT or surrender of registration. Similar to the surrender of certificate of registration as mentioned above, clarity should also be provided for 	 These provisions can help to provide a clear tax position in respect of re-transfer under genuine circumstances to achieve statusquo; They would also further boost the confidence of businesses to seriously consider REIT/InvIT on account of fiscal clarity on all fronts.



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			taxability of capital gains on delisting of units of REIT and distribution of assets to the unit holders.	
10(23FC) and 10(23(FD) Partial pass- through to REIT	• Only interest income and dividend income are eligible for pass through status in the REIT/InvIT. Other incomes are taxable in the hands of the REIT/InvIT, though exempt in the hands of unit holder on distribution.	The Honorable Finance Minister in his budget speech stated the intention of the legislature for providing a tax pass through status to REITs for its successful implementation in India.	• In view of the legislative intent and considering the tax treatment to other similar forms of investment vehicles (such as Venture Capital Funds, certain categories of AIFs, etc.), all income including capital gains earned by the REIT/InvIT setup in accordance with the SEBI should be eligible for the pass through status.	These provisions shall provide a complete pass through status in line with the intent of the legislature, and would also have uniform taxability vis-avis other similar investment vehicles like VCF, AIF etc.
Provisions re	elating to Home Buyers			
New Provision Suggested Tax deduction to first time home buyers		• The predominant objective of section 80IB (10) is to promote housing projects by way of giving tax benefits to the developers of low and middle class segments to be further passed on to the end consumers – this has not been too successful.	 Benefits made available under First Time Home Buyers Tax Credit ('FTHTC') Scheme in US, may be replicated in India in the form of tax breaks from personal taxes. For qualified homes purchased from April 2015 onwards for first time home buyer, the maximum deduction can be lesser of: 	 Real estate prices in India have sky rocketed over the last one year (i.e. post recession); hence it becomes all the more important to give certain tax benefits to the Individual tax payer. Imperative to give benefits to the Indian consumers directly as a tax break from their personal taxes to



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		No benefit available to individual tax payers apart from principal repayment under Section 80C of the Act and interest on loan	 50% of the purchase price of the house; or Maximum deduction up to: INR 50 lakhs for Mumbai INR 35 lakhs for Delhi, Bangalore, Chennai, Hyderabad, Pune and Kolkata INR 20 lakhs for other cities Spread over a period of 10 years for purchase of one house. The total deduction thus remains capped at INR 5 lakhs for a given year 	encourage and promote housing for the low and middle class segment. • Incentives to low income group and middle income group to help them in acquiring homes. • The amounts of deduction are suggested considering the 'affordable housing' criteria set by various authorities.
Section 24 (b) and 80C Deduction for principal repayment / interest of a housing loan	 Present limit for deduction of interest against "Rental income" under section 24(b) is INR 200,000 for self occupied property. Present limit for deduction under section 80C is INR 100,000. 	• The limits were increased from INR 150,000 to 200,000 vide the last Finance Act; however as the real estate prices have gone up manifold in last several years, there is a need to further increase this limit so as to match the amount of benefit to the corresponding increases in the prices and borrowings.	 Maximum limit u/s.24(b) should be enhanced to INR 300,000 for self occupied residential property. In addition to the present deduction upto INR 100,000 u/s.80C, a separate limit up to INR 200,000 of deduction be permitted for repayment of principal portion of housing loan for self occupied residential property. 	 Increasing the threshold limit for the deduction would provide relief to the middle class. It shall also increase disposable income in their hands. Considering an average loan of INR 30 lacs and the rate of interest of about 10%, a threshold limit of INR 300,000 as interest deduction may be appropriate. Similarly, considering an average loan of INR 30 lacs and the





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				repayment period of 15 years, a threshold limit of INR 200,000 as deduction for principal repayment may be appropriate.
Wealth-tax A	ct, 1957		I	
Section 2(ea) Urban land	Defines 'assets' which are liable to wealth tax, and includes urban land.	Adversely impacts real estate developers as land is held by them as stock in trade.	• The real estate developers holding land as stock in trade should be exempted from wealth tax in respect thereof.	Most of the assets are exempt from levy of wealth tax except for a few items like jewellery and bullion, motor cars, boats and yachts.
liable to Wealth Tax (even though held as stock in trade by				• Even these assets are exempted from wealth tax where they are held as stock in trade/for commercial purposes.
developers)				• In line with the same, therefore, similar provisions should be made to exempt urban land from wealth tax where it is held by real estate developers as stock in trade.



Part II – Procedural Aspects

Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
Section 47(xiiib) (e) Conversion of company into Limited Liability Partnership ('LLP')	Threshold limit of Rs. 60 lakhs of total sales, turnover or gross receipts as one of the criteria to have a tax neutral conversion of a company to LLP.	 Companies waiting to convert into LLP which is an alternate corporate form of business, have to fulfill conditions under the provisions of Act, including turnover threshold. Use of LLP as a form of business is facing several regulatory hurdles also. Ambiguity exists regarding the meaning of the terms 'total 'sales', 'turnover', 	 Limit of Rs.60 lakhs should be scrapped. Alternatively, the limit of Rs.60 lakhs should be drastically increased. It should be clarified that for the purpose of determining the threshold, only gross receipts from business carried on by the company shall be considered. Instructions can be issued so as to not levy stamp duty on transfers resulting out of the conversion of company into LLP. 	 Allowing level playing field to those who did not had the opportunity of choosing the option of LLP or company as vehicle, as LLP did not exist before 01.01.2009. For new businesses, which have to incorporate an entity as on date, there is a choice between LLP and company irrespective of the Sales, Turnover or Gross Receipts. The threshold of Rs.60 lacs enables conversion only by small retail businesses. By and large, small retail business is not carried on in the status of a company. The result therefore is that though a provision has been inserted, in practical terms the same is not widely



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		'gross receipts' and 'in the business'. • Real estate companies severely impacted as income from other sources like interest, dividend etc forms substantial part of the total income. • There does not exist clarity on levy of stamp duty on assets at the time of conversion of a Company to an LLP.		utilized, which defeats the very purpose for which the same was enacted.





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Section 66E (a) – Renting of immovable property is a declared service	 As per the current regime 'Renting of immovable property' is defined under declared service and liable to service tax No credit of Service tax on construction activity is available against output Service tax liability on renting of immovable property service. 	Service tax on renting and Credit of Service tax on construction activity against output service tax liability on renting of immovable property service	If at all, the government continues to levy service tax on 'renting', we recommend that: Interest and penalty for the past period should be waived considering that the matter has been a subject matter of varied interpretation and litigation. Either credit of input taxes against payment of output service tax on renting should be allowed OR in case the credit is not allowed, service tax should be levied at a lower rate or on	Not allowing credit leads to cascading of taxes.



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			a lower value (by prescribing suitable abatements) to negate the cascading effect of taxes. It is recommended that credit of input Service tax paid on construction service should be allowed against Service tax liability on renting of immovable property service or any other service	



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
New provision suggested (Section 65B(44) – Definition of service)	 Development rights denote various rights associated with the land. Taxability of development rights has not been clarified under the current regime Circular No. 151/2/2012-ST dated 10 February, 2012, issued in the context of erstwhile law, clarified that sale of land by the landowner is not a taxable service 	Service tax on 'Transfer of development rights'	It is recommended that a suitable clarification should be issued to provide that the transfer of development rights would not attract Service tax	 Under the current regime, the definition of service specifically excludes an activity which constitutes merely a transfer of title in immovable property Transfer of development rights would not be liable to Service tax as transfer of development rights would be considered as transfer of the title in an immovable property to the developer Further, transfer of development rights is a State subject and the land owner is required to pay Stamp duty on such transfers depending upon the State specific legislation. To illustrate, in the State of Karnataka, transfer of development rights attract Stamp Duty as the definition of immovable property includes development rights



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
Rule 6 of the Cenvat Credit Rules, 2004 ('CCR')	In terms of Rule 6 of CCR, a provider of both taxable and exempt service is liable to reverse credit pertaining to exempt service	Full credit should be available to Developer even if certain flats are sold after issuance of completion certificate or commercial space • Some flats/ apartments may remain unsold at the time completion certificate is issued to the Developer. Sale of such flats after receiving completion certificate would qualify as 'sale' • Accordingly, the Developer would become both, provider of taxable service viz. construction of flats sold before issuance of completion certificate and seller of immovable property viz. construction of flats sold after issuance of completion certificate	It is recommended that 100% credit should be admissible to the Developer, irrespective of the quantum of flats sold after issuance of completion certificate	 As mere transfer of title in immovable property has been excluded from the definition of 'service', the same would not qualify as 'service' Restriction as provided under Rule 6 of the CCR is not applicable to the Developer and there is no need to reverse any proportionate credit for flats sold by Developer after receipt of completion certificate. This is so because, sale of flats (after receipt of completion certificate) constitutes sale of immovable property, which does not qualify as 'service'



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
New exemption suggested S.No. 14 of Exemption Notification No.25/2012-ST dated 20.06.2012	 Service tax is levied on the basis of Negative List of Service regime with effect from 1 July, 2012. Under the current regime, Service tax exemption on construction of residential buildings having single residential unit has been provided comparing to 12 residential units as provided under the erstwhile regime 	Service tax on small residential projects	We recommend that status quo should be maintained and the earlier exemption of construction of upto 12 residential units should be continued to promote affordable housing.	Removal of exemption on residential buildings would have a significant detrimental impact not only on the sector but also on millions of people, who aspire for affordable Real Estate as this will result in escalation of Real Estate prices on account of levy of Service tax



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
New Provision suggested	 Service tax on PLC and ECS has not been clarified under Negative list regime PLC and ECS of units in a residential complex or a commercial complex is a feature as all units cannot be similarly situated As per the erstwhile law Service Tax was levied as a separate service on builders for providing preferential location of the complex on extra charges Service tax was charged on full value without the benefit of abatement provided under notification 1/2006 as in case of other services like commercial construction and construction of residential complex service 	Service tax on 'Preferential Location' (PLC) and 'Equal Car Space' (ECS)	It is recommended that a suitable clarification should be issued to the effect that benefit of abatement would be applicable to all incidental charges such as PLC, ECS etc which are naturally bundled, irrespective whether or not such charges are shown separately on the invoice	 Any payment for PLC and ECS feature are in fact only a payment towards an inbuilt element of the value of the property. Stamp duty as such is also paid on the gross value of the sale amount of the transaction, simply covering the aforementioned services Service in relation to providing PLC and ECS are inseparable from construction of residential complex service. As per the industry practice, these services are provided as a bundled service along with construction activity. Hence, the services should be considered as naturally bundled service and it should be considered as construction service



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
New Provision suggested [Notification CE 12/ 2012 dated 17 March 2012 (entry 206 and 186)]	 Prefabricated structures are often casted for construction of civil structures (boundary walls, pipes) As per notification CE 12/2012 dated 17 March 2012 (entry 206), excise duty is exempt only where goods specified under chapter 7305 or 7308 is fabricated at site of work Further certain goods (ceramic products, stone work) are exempted under the above notification (entry 186), where manufactured at site that has been defined as premises specifically made available under the contract for such activities 	Excise duty on prefabricated structures/ goods manufactured at site	Goods manufactured/ fabricated for civil work of a building by the contractor or sub- contractor should be exempt from excise duty	 Such structures are not intended to be resold but purely used in the construction activities Such structures are tailor made for the project In certain cases, the goods are not manufactured at a location that can be considered as 'site' Further, in other cases, the site is generally not defined under the contract as the intention is to engage the contractor for construction work and such activities are incidental to such scope of work Consequently, the above conditions have led to a lot of hardship



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
Section 65B(41) – Definition of renting	 Under the stamp duty law, long term leasing of vacant land (say for 99 years) is treated at par with conveyance and the same attracts stamp duty Separately, the definition of 'renting' includes leasing, licensing or other similar arrangements. CESTAT Delhi, in the case of M/s Greater Noida Industrial Development Authority v. CCE, Noida [2012-TIOL-44-CESTAT-DEL] in the context of service tax laws as applicable for the period prior to 1 July 2012, while granting stay the Tribunal held that long term lease is akin to sale and would not be covered under 'renting of immovable property' 	Service tax on long term lease of land	It is recommended that the definition of 'renting' provided under service tax law should be suitably amended to exclude long term lease of a period more than the threshold period, so that genuine long term lease transaction does not get covered under the taxable service head renting of 'immovable property', and the double taxation can be avoided	 Since the definition of renting does not provide any reference to the tenure for which the leasing is made, even long term lease of land may get included in the purview of service tax In such case, while on one hand, the long term lease of land would amount to conveyance of immovable property, on the other hand, it may also attract service tax



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
New Provision suggested (Erstwhile regime - Circular No. 334/1/2010- TRU dated 26 February 2010)	 Under the current regime, no exclusion/ exemption towards the External Development Charges (EDC) and Internal Development Charges (IDC) collected by Developer has been provided from the levy of Service tax Under the erstwhile regime, Departmental Circular No. 334/1/2010-TRU dated 26 February 2010 clarified that, "Development charges, to the extent they are paid to the State Government or local bodies, would be excluded from the taxable value". Thus, under the erstwhile regime, EDC and IDC to the extent they were paid to the State Government/ local bodies were specifically excluded and were not liable to Service tax 	Service tax on EDC/ IDC	It is recommended that a suitable clarification/notification should be issued to provide that EDC/ IDC are exempted from Service tax	 EDC and IDC are collected on actual on behalf of the Government and are not for providing of any service, no Service tax should be applicable on such charges The intention of the erstwhile law should continues to apply under the current regime as well and Service tax should not be applicable where the charges are collected on actual





Section	66E
(b)	

- It is common practice among customers to book flats during the beginning of construction and thereafter sell them when the construction is about to be completed or immediately before the completion certificate is issued by the Developer
- Under the erstwhile regime, receipt of consideration before issuance of completion certificate for construction of a complex intended for sale, by builder or any person authorized by the builder was liable to Service tax
- Under the current regime, the words 'by builder or any person authorized by the builder' have been omitted in the new Section. Accordingly, in absence of aforesaid words, there is ambiguity whether second/subsequent sale by a customer would qualify as a declared service liable to Service tax

Service tax on transfer of under-constructed flats by a customer It is recommended that it should be clarified that resale of underconstruction flats would not be liable to Service tax

- In terms of Para 6.2.8 of the Guidance Note, it has been clarified that second sale of under-construction flat by a person to another should not fall under the declared service category as the said person is not providing any construction service
- On the other hand, Para 6.2.3 provides that where a flat is transferred by a land owner (prior to issuance of completion certificate) who has been allotted flats under a collaboration agreement, the same would be liable to Service tax
- Where Service tax is made applicable on re-sale of flats, the same would lead to practical compliance issues, as all resellers selling property of more than INR 10 Lakhs would be liable to obtain registration, pay Service tax and undertake all related compliances. This would lead to undue burden on such resellers
- Basis the above, while the Guidance
 Note has given contradictory positions,
 we believe that no Service tax should be
 leviable in either of the cases since
 under either of the above scenarios no
 service is provided by a buyer/land
 owner





Section 66D(k)

Circular F.no. 354/237/2013 -TRU dated 10th Jan 2014

- Under the negative list regime, it appears that only a 'distribution or transmission licensee' would qualify for exemption.
- Further, in terms of Para. 4.11.2 of the Guidance Note, it has been clarified that Service tax would be applicable on charges collected by a Developer or a housing society for distribution of electricity unless it is entrusted with such function by the Central or a State Government or is a distribution licensee under the Electricity Act.
- Circular no. 354/237/2013-TRU dated 10th Jan 2014, clarified that in case of electricity bills issued in the name of RWA, service tax shall be leviable on charges recovered by RWA from the owners of the apartment in respect of electricity consumed for common use of lifts etc.
- It may be noted that in various Supreme Court and High Court judgments, electricity has been held to be 'goods'. Accordingly, supply of electricity by a Developer should qualify as supply of goods which has been specifically excluded from the definition of 'service'

Service tax on Electricity charges collected by Developers should continue to be outside the levy of Service tax.

It is recommended that appropriate clarification should be issued to the effect that recovery of any electricity charges by Developers would continue to be outside the purview of Service tax.

- Developer provides electricity to the flat owners/ society and collect charges in either of the following ways:
 - In case of onward supply of electricity after procuring the same from the State Electricity Boards, consumption charges are recovered on actual from the flat owners on the basis of allotted sub-metres
 - In case of Captively generated electricity (generated by using DG sets), the cost of the same is recovered from flat owners on actuals.
- Electricity is supplied by the Developer merely for convenience of the residents and thus, the Developer acts as a via media between the State Electricity Board and the end consumer and does not provide any service. Accordingly, the same should continue to be outside the purview of Service tax



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
Section 66B	 Under the Negative List regime, all advances retained by service provider in the event of cancellation of contract of service by service receiver become taxable Further, as per Paragraph 3.1.1 of the Guidance Note, the phrase "agreed to be provided" has been interpreted that advances that are retained by the service provider in the event of cancellation of contract of service by the service receiver become taxable as these represent consideration for a service that was agreed to be provided 	Service tax on advances forfeited for cancellation of agreement	It is recommended that no Service tax should be levied on advances forfeited for cancellation of agreement	 Taxability of advances received for services 'agreed to be provided' is based on the basic premise that services will actually be provided. However, taxing of advances forfeited, where no service is actually provided, is against the basic principles of Service tax law Further, the definition of 'service' itself provides that service means 'any activity carried out by a person', thus, performance of an activity is an essential ingredient to qualify as a 'service'. However, in case of forfeiture of advances, there is no actual activity being carried out. Accordingly, no Service tax should be levied on forfeiture of advances Additionally, assuming that the forfeited advances are liable to Service tax, it is not clear whether Service tax would be charged on the whole value or the abated value of the forfeited amount



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
S.No. 13 (a) of Exemption Notification no.25/2012-ST dated 20.06.2012	 Under the new regime, construction, repair, maintenance of roads for use by general public is exempted Further, Paragraph 7.9.3 of the Guidance Note also clarifies that construction of roads in a residential complex would be taxable 	Service tax on construction, repair, maintenance of roads	It is recommended that blanket exemption on construction, repairs, maintenance etc. of roads (whether used by general public or not) should be provided	 Whether a particular road is for use by general public or not would have to be determined on a case to case basis, e.g. a road within a society is primarily for society members. Accordingly, one view could be that same is not for general public. Alternately, a view may be taken that in the absence of any restriction, it is for general public The levy of tax on the above activity would burden the common man who needs protection against price rise in basic infrastructure facilities. Additionally, the above levy runs counter to the basic objective of the Government to provide affordable housing



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
New Provision suggested [S.No.9 of Exemption Notification no.25/2012- ST dated 20.06.2012]	 Under the erstwhile regime, renting of following immovable property were not liable to service tax: Vacant land whether or not having facilities clearly incidental to the use of such vacant land Land used for educational, sports, circus, entertainment and parking purposes However, under the new regime, only few activities such as renting of immovable property to an educational institution has been excluded from levy of Service tax 	Service tax on renting of vacant land for parking, sports etc.	It should be clarified that the erstwhile exemptions from renting of immovable property for specified purposes would continue in the new regime as well	Activities of public importance like renting of immovable property to sports bodies, vacant land for parking purposes etc. were specifically exempted, in line with the objectives of the Government and keeping in view the interests of public at large
New Provision suggested [S.No.29(h) of Exemption Notification no.25/2012- ST dated 20.06.2012]	 Under the new regime, Notification No. 25/2012-ST provides an exemption to sub-contractor providing services by way of works contract to another contractor providing works contract service which is exempt from Service tax e.g. construction of road However, there is no such exemption for 'pure labour services' provided to such a contractor 	Service tax on pure labour services provided by sub-contractor to contractor	It is recommended that pure labour services provided by subcontractor to contractor providing exempt works contract service should also be exempted from Service tax	Pure labour services are an integral part of the input cost for Developers, and no exemption for such services has been provided in the current regime, it would result in additional tax cost



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
New Provision suggested	Cement and Bricks are not included in the existing list of 'Declared goods'	Cement and Bricks should be included in the existing list of 'Declared goods'	In order to make affordable housing a reality, it is recommended that cement and bricks should be included in the list of 'Declared goods'	 Currently, steel being an essential input for construction is included in the list of 'Declared goods' prescribed under Section 14 of the Central Sales Tax Act, 1956. However, cement and brick is ignored, which is equally important as steel. Non inclusion of the same in the declared goods, make the housing exorbitant. For e.g. current VAT rate of cement is generally 12.5% or more. In case cement is included in the list of 'Declared goods', VAT would be levied at the rate of 5%.
New Provision suggested	Currently, exemption from payment of CST is available on inter-state supplies to SEZ subject to issuance of Form I by a SEZ unit or developer. However, certain components/ sub assemblies are not manufactured by the main contractor but bought from specialized agencies and directly taken to the site. However, there is no provision for issuance of Form I by the main contractor such that subcontractors can also claim such CST exemption	SEZ exemption from payment of CST on supplies by sub-contractor to the main contractor	Provision for issuance of Form I by the main contractor for supplies to SEZ by subcontractors so that subcontractors can also claim such CST exemption, should be incorporated	Absence of provision for issuance of Form I by the main contractor so that subcontractors can also claim CST exemption, results in additional tax costs



Part II – Procedural Aspects



Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
New Provision suggested [Rule 3 of 'Point of Taxation Rules, 2011']	 The Point of Taxation Rules (PoT Rules) for Service tax introduced w.e.f 1 April 2011 vide notification 18/2011-ST as amended by notification 25/2011-ST has brought significant change in the point of taxation of service tax shifting the liability to pay service tax from collection basis to the point earliest of 'date of issue of invoice' or 'date of receipt of payment, including advance'. The date of completion of services for construction services has been defined to 	Applicability of 'Point of Taxation Rules, 2011' in Real Estate	The PoT rules must be duly amended so as to provide specific dispensation for real estate industry. The real estate developers should be allowed to continue making payment of service tax on 'receipt basis' instead of 'accrual basis' as prevailing earlier. Further, in case of allotment of built-up space in lieu of development rights in land, it should clarified that point of taxation should arise only upon completion of construction	 It is a common thing in construction of real estate projects that work gets delayed for a temporary period due to social, environmental and legal reasons and the work does not get completed on the specified date. In such event, saddling the project with service tax liability on such date specified in the contract, even though the construction for such milestone is not complete would only lead to additional cost in terms of working capital requirements. The payment of service tax on the basis of payment milestones would entail the impractical task of tracking each and every milestone date in each and every flat sale contracts entered by the developer with millions of flat buyers





Section	Present Provisions	Issues	Suggestions for Amendment	Rationale for Amendment
	be the date of completion of that event which requires periodic payment (i.e. date of milestone payment) as per the contract between the service provider and service recipient.			located in India, to pay service tax for the services that are not even provided There is ambiguity on point of taxation case of grant of built up space to landowner